

**MONTECITO  
COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
SEPTEMBER 30, 2016**

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA**

**TABLE OF CONTENTS**

	Page
INDEPENDENT AUDITOR'S REPORT	1-3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4-7
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements:	
Statement of Net Position	8
Statement of Activities	9
Fund Financial Statements:	
Balance Sheet – Governmental Funds	10
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net position	11
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	12
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	13
Notes to the Financial Statements	14-24
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	25
Notes to Required Supplementary Information	26
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	27-28
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA	29
MANAGEMENT LETTER PURSUANT TO THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA	30-32



## INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors  
Montecito Community Development District  
Satellite Beach, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Montecito Community Development District, Satellite Beach, Florida ("District") as of and for the fiscal year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Basis for Adverse Opinion on Special Purpose Entity Fund and Qualified Opinion on Governmental Activities

Management has not included the special purpose entity fund, (a special revenue fund that accounts for the activities of the special purpose entity ("SPE")), a blended component unit of the District. Accounting principles generally accepted in the United States of America require the special revenue fund to be presented as a major fund and financial information about the special revenue fund to be part of the governmental activities, thus increasing that activity's assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, and expenses, and changing its net position. The amount by which this departure would affect the assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, and expenses of the governmental activities and the omitted major fund has not been determined.

## **Basis for Qualified Opinion on the Debt Service and Capital Projects Funds**

The District was unable to provide sufficient competent evidential matter for certain expenditures paid for by the Trustee from the debt service and capital projects funds. The financial information of the debt service and capital projects funds are part of the governmental activities and are considered major funds.

## **Adverse Opinion**

In our opinion, because of the significance of the matter described in the “Basis for Adverse Opinion on Special Purpose Entity Fund and Qualified Opinion on Governmental Activities” paragraph, the financial statements referred to above do not present fairly the financial position of the governmental activities and the special purpose entity fund of the District, as of September 30, 2016, or the changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Opinions**

In our opinion, except for the possible effects of the matters discussed in the “Basis for Qualified Opinion on the Debt Service and Capital Projects Funds” paragraph the financial statements referred to above present fairly, in all material respects, the respective financial position of the general debt service and capital projects funds of the District as of September 30, 2016, and the respective changes in financial position, thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matters**

As discussed in Note 6 and other referenced notes to the financial statements, the District's financial conditions continue to deteriorate. The Developer and certain major landowners failed to pay a significant portion of the assessments in fiscal years 2009 – 2015 resulting in significant delinquent assessments. As a result, certain required debt service payments were not made during the prior, current, and subsequent fiscal years, resulting in events of default. Further, the debt service fund reported a deficit fund balance at the end of the fiscal year. The District is economically dependent on the Developer and major landowners. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

We have also issued our report dated May 30, 2017, on our consideration of the District's compliance with the requirements of Section 218.415, Florida Statutes, as required by Rule 10.556(10) of the Auditor General of the State of Florida. The purpose of that report is to provide an opinion based on our examination conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

May 30, 2017

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Montecito Community Development District, Satellite Beach, Florida ("District") provides a narrative overview of the District's financial activities for the fiscal year ended September 30, 2016. Please read it in conjunction with the District's Independent Auditor's Report, basic financial statements, accompanying notes and supplementary information to the basic financial statements.

### FINANCIAL HIGHLIGHTS

- The liabilities of the District exceeded its assets at the close of the most recent fiscal year resulting in a net position deficit balance of (\$131,167).
- The change in the District's total net position in comparison with the prior year was (\$1,552,056), a decrease. The key components of the District's net position and change in net position are reflected in the table in the government-wide financial analysis section.
- At September 30, 2016, the District's governmental funds reported combined ending deficit fund balances of (\$8,956,774), a decrease of (\$1,336,564) in comparison with the prior fiscal year. A portion of fund balance is restricted for capital projects and default expenditures and non-spendable for prepaid items and deposits, assigned for subsequent year's expenditures, (\$11,578,530) is unassigned, deficit fund balance reported in the debt service fund, and the remainder is unassigned fund balance which is available for spending at the District's discretion.
- During fiscal year 2016, the District implemented Governmental Accounting Standards Board ("GASB") Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, and GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. Please see New Accounting Standards Adopted in Note 2 of the financial statements for additional information.

### OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as the introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the residual amount being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by special assessment revenues. The District does not have any business-type activities. The governmental activities of the District include the general government (management), maintenance and recreation functions.

## OVERVIEW OF FINANCIAL STATEMENTS (Continued)

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category: governmental funds.

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund and capital project fund, all of which are considered to be major funds.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with the budget.

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of an entity's financial position. In the case of the District, liabilities exceeded assets at the close of the most recent fiscal year.

Key components of the District's net position are reflected in the following table:

	NET POSITION SEPTEMBER 30,	
	Governmental Activities	
	2016	2015 (Restated)
Current and other assets	\$ 3,511,594	\$ 8,031,877
Capital assets, net	13,951,824	14,353,332
Total assets	17,463,418	22,385,209
Liabilities, excluding long-term liabilities	12,774,585	16,024,320
Long-term liabilities	4,820,000	4,940,000
Total liabilities	17,594,585	20,964,320
Net position		
Net investment in capital assets	1,026,467	1,573,404
Restricted for capital projects	1,940,876	2,009,236
Restricted for default expenditures	124	326,983
Unrestricted	(3,098,634)	(2,488,734)
Total net position	\$ (131,167)	\$ 1,420,889

## GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

A portion of the District's net position reflects its investment in capital assets (e.g., land, land improvements, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These assets are used to provide services to residents; consequently, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used.

The District's net position decreased during the most recent fiscal year. Certain debt service assessments were not billed in prior and current fiscal years. The majority of the decrease represents the extent to which the cost of operations and depreciation expense exceeded ongoing program revenues.

Key elements of the change in net position are reflected in the following table:

CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED SEPTEMBER 30,		
	Governmental Activities	
	2015	
	2016	(Restated)
Revenues:		
Program revenues	\$ 645,933	\$ 2,133,184
General revenues	39,726	316,936
Total revenues	<u>685,659</u>	<u>2,450,120</u>
Expenses:		
General government	509,736	339,915
Physical environment	730,633	576,112
Culture and recreation	188,792	144,751
Interest on long-term debt	808,554	901,228
Total expenses	<u>2,237,715</u>	<u>1,962,006</u>
Change in net position	(1,552,056)	488,114
Net position - beginning (restated)	1,420,889	932,775
Net position - ending	<u>\$ (131,167)</u>	<u>\$ 1,420,889</u>

As noted above and in the statement of activities, the cost of all governmental activities during the fiscal year ended September 30, 2016, was \$2,237,715. The costs of the District's activities were partially paid by program revenues. Program revenues of the District are comprised primarily of assessments. A substantial portion of program revenues was comprised of prepaid assessments for the prior fiscal year. The decrease in program revenues is mainly due to the collection of certain delinquent and unbilled assessments and prepayments during the prior fiscal year that were not repeated in the current fiscal year. In total, expenses increased from the prior fiscal year. The majority of the increase was the result of an increase in professional services including the landscape maintenance and repairs.

## GENERAL BUDGETING HIGHLIGHTS

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. The general fund budget for the fiscal year ended September 30, 2016 was amended to increase revenues by \$20,473 and increase appropriations by \$100,473. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2016.

The actual general fund expenditures for the current fiscal year were lower than budgeted amounts due primarily to anticipated costs which were not incurred in the current fiscal year.



## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At September 30, 2016, the District had \$18,715,348 invested in capital assets for its governmental activities. In the government-wide financial statements depreciation of \$4,763,524 has been taken, which resulted in a net book value of \$13,951,824. More detailed information about the District's capital assets is presented in the notes to the financial statements.

### Capital Debt

At September 30, 2016, the District had \$4,820,000 in Bonds outstanding for its governmental activities. In addition, \$9,166,249 and \$3,101,520 of past due principal and interest is included in Due to Bondholders, respectively. More detailed information about the District's capital debt is presented in the notes to the financial statements.

## ECONOMIC FACTORS AND NEXT YEARS BUDGETS

As discussed in the notes to the financial statements, there were significant delinquent fiscal year 2009 - 2015 assessments that have not been collected from the Developer and certain major landowners. Consequently, certain debt service payments were not made or were made in part by draws from the reserve and construction accounts. The District is economically dependent on the Developer and major landowners.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide homeowners, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages and the stewardship of the facilities it maintains. If you have questions about this report or need additional financial information, contact the Montecito Community Development District's Finance Department at 12750 Citrus Park Lane, Tampa, Florida 33625.

## **FINANCIAL STATEMENTS**

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2016**

	Governmental Activities
<b>ASSETS</b>	
Cash	\$ 249,534
Prepaid items and deposits	14,403
Restricted assets:	
Prepaid items and deposits	9,500
Investments	3,238,157
Capital assets	
Non-depreciable assets	7,044,155
Depreciable assets, net	6,907,669
Total assets	17,463,418
 <b>LIABILITIES</b>	
Accounts payable and accrued expenses	188,155
Deposits	900
Accrued interest payable	306,217
Due to Bondholders:	
Principal	9,166,249
Interest	3,101,520
Due to Developer	11,544
Non-current liabilities:	
Due within one year	125,000
Due in more than one year	4,695,000
Total liabilities	17,594,585
 <b>NET POSITION</b>	
Net investment in capital assets	1,026,467
Restricted for capital projects	1,940,876
Restricted for default expenditures	124
Unrestricted	(3,098,634)
Total net position	\$ (131,167)

See notes to the financial statements

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position	
Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	
Primary government:					
Governmental activities:					
General government	\$ 509,736	\$ 381,286	\$ -	\$ -	\$ (128,450)
Physical environment	730,633	-	-	327	(730,306)
Culture and recreation	188,792	-	-	-	(188,792)
Interest on long-term debt	808,554	264,234	86	-	(544,234)
Total governmental activities	2,237,715	645,520	86	327	(1,591,782)
General revenues:					
Unrestricted investment earnings					152
Other Revenue					39,574
Total general revenues					39,726
Change in net position					(1,552,056)
Net position - beginning (restated)					1,420,889
Net position - ending					\$ (131,167)

See notes to the financial statements

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS – SEPTEMBER 30, 2016**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Project	
<b>ASSETS</b>				
Cash	\$ 249,534	\$ -	\$ -	\$ 249,534
Investments	-	689,239	2,548,918	3,238,157
Prepaid items and deposits	14,403	-	9,500	23,903
Total assets	<u>\$ 263,937</u>	<u>\$ 689,239</u>	<u>\$ 2,558,418</u>	<u>\$ 3,511,594</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts payable and accrued expenses	\$ 110,281	\$ -	\$ 77,874	\$ 188,155
Deposits	900	-	-	900
Due to Bondholders	-	12,267,769	-	12,267,769
Due to Developer	11,544	-	-	11,544
Total liabilities	<u>122,725</u>	<u>12,267,769</u>	<u>77,874</u>	<u>12,468,368</u>
Fund balances:				
Nonspendable:				
Prepaid items and deposits	14,403	-	9,500	23,903
Restricted for:				
Default expenditures	-	-	124	124
Capital projects	-	-	2,470,920	2,470,920
Assigned to:				
Subsequent year's expenditures	77,481	-	-	77,481
Unassigned	49,328	(11,578,530)	-	(11,529,202)
Total fund balances	<u>141,212</u>	<u>(11,578,530)</u>	<u>2,480,544</u>	<u>(8,956,774)</u>
Total liabilities and fund balances	<u>\$ 263,937</u>	<u>\$ 689,239</u>	<u>\$ 2,558,418</u>	<u>\$ 3,511,594</u>

See notes to the financial statements

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
RECONCILIATION OF THE BALANCE SHEET-  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2016**

Fund balance - governmental funds \$ (8,956,774)

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. The statement of net position includes those capital assets in the net position of the government as a whole.

Cost of capital assets	18,715,348	
Accumulated depreciation	<u>(4,763,524)</u>	13,951,824

Liabilities not due and payable from current available resources are not reported as liabilities in the governmental fund statements. All liabilities, both current and long-term, are reported in the government-wide financial statements.

Accrued interest payable	(306,217)	
Bonds payable	<u>(4,820,000)</u>	<u>(5,126,217)</u>
Net position of governmental activities		<u><u>\$ (131,167)</u></u>

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Project	
<b>REVENUES</b>				
Assessments	\$ 381,286	\$ 264,234	\$ -	\$ 645,520
Interest income	152	86	327	565
Miscellaneous	39,574	-	-	39,574
Total revenues	<u>421,012</u>	<u>264,320</u>	<u>327</u>	<u>685,659</u>
<b>EXPENDITURES</b>				
Current:				
General government	163,375	19,492	326,869	509,736
Physical environment	268,201	-	-	268,201
Culture and recreation	83,213	-	-	83,213
Debt service:				
Principal	-	120,000	-	120,000
Interest	-	874,570	-	874,570
Capital outlay	24,100	-	142,403	166,503
Total expenditures	<u>538,889</u>	<u>1,014,062</u>	<u>469,272</u>	<u>2,022,223</u>
Excess (deficiency) of revenues over (under) expenditures	(117,877)	(749,742)	(468,945)	(1,336,564)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in (out)	-	3,020,450	(3,020,450)	-
Total other financing sources (uses)	<u>-</u>	<u>3,020,450</u>	<u>(3,020,450)</u>	<u>-</u>
Net change in fund balances	(117,877)	2,270,708	(3,489,395)	(1,336,564)
Fund balances - beginning (restated)	<u>259,089</u>	<u>(13,849,238)</u>	<u>5,969,939</u>	<u>(7,620,210)</u>
Fund balances - ending	<u>\$ 141,212</u>	<u>\$ (11,578,530)</u>	<u>\$ 2,480,544</u>	<u>\$ (8,956,774)</u>

See notes to the financial statements

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ (1,336,564)
Depreciation of capital assets is not recognized in the governmental fund statements but is reported as an expense in the statement of	(568,011)
Governmental funds report capital outlays as expenditures; however, the cost of capital assets is eliminated in the statement of activities and capitalized in the statement of net position.	166,503
Repayments of long-term liabilities are reported as expenditures in the governmental fund financial statements, but such repayments reduce liabilities in the statement of net position and are eliminated in the statement of activities.	120,000
The change in accrued interest on long-term liabilities between the current and prior fiscal year is recorded in the statement of activities but not in the fund financial statements.	66,016
Change in net position of governmental activities	<u>\$ (1,552,056)</u>

See notes to the financial statements



**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS**

**NOTE 1 – NATURE OF ORGANIZATION AND REPORTING ENTITY**

Montecito Community Development District ("District") was established on July 20, 2005 by Ordinance No. 904 of the City of Satellite Beach, Florida, pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes. The Act provides, among other things, the power to manage basic services for community development, power to borrow money and issue bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure.

The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by the Board of Supervisors ("Board"), which is composed of five members. One of the Supervisors is elected on an at large basis by land owners of the District. Four of the Supervisors are elected on an at large basis by qualified electors that reside within the District. The Board of Supervisors of the District exercises all powers granted to the District pursuant to Chapter 190, Florida Statutes. Phoenix Community Developers, Inc. ("Developer") owns land within the District; therefore, the District is economically dependent on the Developer.

The Board has the responsibility for:

1. Allocating and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment (Operating-type special assessments for maintenance and debt service are treated as charges for services); and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as *general revenues*.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

### **Assessments**

Assessments, including debt service assessments and operation and maintenance assessments, are non-ad valorem assessments imposed on all lands located within the District and benefitted by the District's activities. Operation and maintenance assessments are levied by the District prior to the start of the fiscal year which begins October 1<sup>st</sup> and ends on September 30<sup>th</sup>. Operation and maintenance special assessments are imposed upon all benefitted lands in the District. Debt service assessments are imposed upon certain lots and lands as described in each resolution imposing the special assessments for each Series of Bonds issued by the District. Certain debt service assessments are collected upon the closing of those lots subject to short term debt and are used to prepay a portion of the Bonds outstanding.

Assessments and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period.

The District reports the following major governmental funds:

### **General Fund**

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

### **Debt Service Fund**

The debt service fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

### **Capital Project Fund**

The capital project fund is used to account for financial resources to be used for the acquisition or construction of major infrastructure within the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first for qualifying expenditures, then unrestricted resources as they are needed.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **New Accounting Standards Adopted**

During fiscal year 2016, the District adopted three new accounting standards as follows:

#### *GASB 72, Fair Value Measurement and Application*

The Statement improves financial reporting by clarifying the definition of fair value for financial reporting purposes, establishing general principles for measuring fair value, providing additional fair value application guidance, and enhancing disclosures about fair value measurements. These improvements are based in part on the concepts and definitions established in Concepts Statement No. 6, *Measurement of Elements of Financial Statements*, and other relevant literature.

#### *GASB 76 - The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*

The Statement identifies—in the context of the current governmental financial reporting environment—the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with generally accepted accounting principles (GAAP) and the framework for selecting those principles.

#### *GASB 79 - Certain External Investment Pools and Pool Participants*

This Statement establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. This Statement also establishes accounting and financial reporting standards for state and local governments that participate in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost.

### **Assets, Liabilities and Net Position or Equity**

#### Restricted Assets

These assets represent cash and investments set aside pursuant to Bond covenants or other contractual restrictions.

#### Deposits and Investments

The District's cash on hand and demand deposits are considered to be cash and cash equivalents.

The District has elected to proceed under the Alternative Investment Guidelines as set forth in Section 218.415 (17) Florida Statutes. The District may invest any surplus public funds in the following:

- a) The Local Government Surplus Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act;
- b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
- c) Interest bearing time deposits or savings accounts in qualified public depositories;
- d) Direct obligations of the U.S. Treasury.

In addition, surplus funds may be deposited into certificates of deposit which are insured. Any unspent proceeds are required to be held in investments allowed as specified in the Bond Indenture.

The District records all interest revenue related to investment activities in the respective funds. Investments are measured at amortized cost or reported at fair value as required by generally accepted accounting principles.

#### Inventories and Prepaid Items

Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Net Position or Equity (Continued)

#### Capital Assets

Capital assets which include property, plant and equipment, and infrastructure assets (e.g., roads, sidewalks and similar items) are reported in the governmental activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Roadways	20
Water & sewer facilities	25
Stormwater management	25
Recreational facilities	15-30
Landscape & streetscape	15
Furniture, fixtures and equipment	5

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

#### Unearned Revenue

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

#### Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the Bonds. Bonds payable are reported net of applicable premiums or discounts. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to future reporting period(s). For example, the District would record deferred outflows of resources on the statement of net position related to debit amounts resulting from current and advance refundings resulting in the defeasance of debt (i.e. when there are differences between the reacquisition price and the net carrying amount of the old debt).

Deferred inflows of resources represent an acquisition of net position that applies to future reporting period(s). For example, when an asset is recorded in the governmental fund financial statements, but the revenue is unavailable, the District reports a deferred inflow of resources on the balance sheet until such time as the revenue becomes available.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Assets, Liabilities and Net Position or Equity (Continued)**

#### Fund Equity/Net Position

In the fund financial statements, governmental funds report non spendable and restricted fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

The District can establish limitations on the use of fund balance as follows:

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Supervisors. Commitments may be changed or lifted only by the Board of Supervisors taking the same formal action (resolution) that imposed the constraint originally. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

Assigned fund balance – Includes spendable fund balance amounts established by the Board of Supervisors that are intended to be used for specific purposes that are neither considered restricted nor committed. The Board may also assign fund balance as it does when appropriating fund balance to cover differences in estimated revenue and appropriations in the subsequent year's appropriated budget. Assignments are generally temporary and normally the same formal action need not be taken to remove the assignment.

The District first uses committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by the District's Bond covenants or other contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

### **Other Disclosures**

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## **NOTE 3 – BUDGETARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget. Annual Budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. All annual appropriations lapse at fiscal year-end.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- a) Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- b) A public hearing is conducted to obtain comments.
- c) Prior to October 1, the budget is legally adopted by the District Board.
- d) All budget changes must be approved by the District Board.
- e) The budgets are adopted on a basis consistent with generally accepted accounting principles.
- f) Unused appropriation for annually budgeted funds lapse at the end of the year.

## NOTE 4 – DEPOSITS AND INVESTMENTS

### Deposits

The District's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

### Investments

The District's investments were held as follows at September 30, 2016:

	Amortized cost	Credit Risk	Weighted Average Maturity
Fidelity Treasury Fund#2016	\$ 3,224,024	Not available	Not available
Investment in Local Government Surplus Funds Trust Fund (Florida PRIME)	14,133	S&P AAAm	50 days
Total Investments	<u>\$ 3,238,157</u>		

*Credit risk* – For investments, credit risk is generally the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investment ratings by investment type are included in the preceding summary of investments.

*Concentration risk* – The District places no limit on the amount the District may invest in any one issuer.

*Interest rate risk* – The District does not have a formal policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

The Bond Indenture limits the type of investments held for unspent bond proceeds.

*Fair Value Measurement* – When applicable, the District measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques.

These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- *Level 1:* Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the District has the ability to access;
- *Level 2:* Investments whose inputs - other than quoted market prices - are observable either directly or indirectly; and,
- *Level 3:* Investments whose inputs are unobservable.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs.

Money market investments that have a maturity at the time of purchase of one year or less and are held by governments other than external investment pools should be measured at amortized cost. For external investment pools that qualify to be measured at amortized cost, the pool's participants should also measure their investments in that external investment pool at amortized cost for financial reporting purposes. Accordingly, the District's investments have been reported at amortized cost above.

## NOTE 5 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2016 was as follows:

	Beginning Balance	Additions	Disposals	Ending Balance
<u>Governmental activities</u>				
Capital assets, not being depreciated				
Land	\$ 6,788,410	\$ -	\$ -	\$ 6,788,410
Infrastructure under construction	89,242	166,503	-	255,745
Total capital assets, not being depreciated	<u>6,877,652</u>	<u>166,503</u>	<u>-</u>	<u>7,044,155</u>
Capital assets, being depreciated				
Roadways	1,719,432	-	-	1,719,432
Water & sewer facilities	1,936,187	-	-	1,936,187
Stormwater management	1,660,044	-	-	1,660,044
Recreational facilities	2,704,307	-	-	2,704,307
Landscape & streetscape	3,489,160	-	-	3,489,160
Furniture, fixtures and equipment	162,063	-	-	162,063
Total capital assets, being depreciated	<u>11,671,193</u>	<u>-</u>	<u>-</u>	<u>11,671,193</u>
Less accumulated depreciation for:				
Roadways	(601,428)	(85,972)	-	(687,400)
Water & sewer facilities	(542,129)	(77,447)	-	(619,576)
Stormwater management	(461,310)	(66,402)	-	(527,712)
Recreational facilities	(818,114)	(105,579)	-	(923,693)
Landscape & streetscape	(1,610,469)	(232,611)	-	(1,843,080)
Furniture, fixtures and equipment	(162,063)	-	-	(162,063)
Total accumulated depreciation	<u>(4,195,513)</u>	<u>(568,011)</u>	<u>-</u>	<u>(4,763,524)</u>
Total capital assets being depreciated, net	<u>7,475,680</u>	<u>(568,011)</u>	<u>-</u>	<u>6,907,669</u>
Governmental activities capital assets, net	<u>\$ 14,353,332</u>	<u>\$ (401,508)</u>	<u>\$ -</u>	<u>\$ 13,951,824</u>

The infrastructure intended to serve the District has been estimated at a total cost of approximately \$23,542,000. The infrastructure will include roadways, stormwater management, security and recreational facilities, and landscape/streetscape. The project costs will be funded with the proceeds from the issuance of the Series 2006 Bonds. Upon completion, certain infrastructure improvements will be conveyed to other entities. Phases 1A, 1B, 2A, and 2B were completed in a prior fiscal year. Construction of Phases 2C and 2D resumed in the current fiscal year. The estimated cost to complete the project is approximately \$2,467,000.

Depreciation expense was charged to the following functions:

Governmental activities:	
Physical environment	\$ 462,432
Culture and recreation	105,579
Total	<u>\$ 568,011</u>

## NOTE 6 – LONG-TERM LIABILITIES

On February 1, 2006, the District issued \$27,565,000 of Special Assessment Bonds, Series 2006 consisting of \$5,690,000 of Term Bonds Series 2006A due on May 1, 2037 with a fixed interest rate of 5.50% and \$21,875,000 of Term Bonds, Series 2006B due on May 1, 2013 with a fixed interest rate of 5.10%. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest is to be paid semiannually on each May 1 and November 1. Principal on the Bonds is to be paid serially commencing May 1, 2008 through May 1, 2037.

The Series 2006A Bonds are subject to redemption at the option of the issuer prior to their maturity. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture.

**NOTE 6 – LONG-TERM LIABILITIES (Continued)**

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to 1) levy special assessments in annual amounts adequate to provide payment of debt service and 2) to meet the reserve requirements. The District was not in compliance with the reserve requirements of the Bond Indenture at September 30, 2016.

The Developer and certain major landowners failed to pay a significant portion of the assessments in fiscal years 2009 - 2015. As a result, reserve funds were used to partially pay certain required debt service payments during the prior fiscal years. Furthermore, in the current fiscal year, \$163,814 was used from the Series 2006A Reserve Account to pay certain past due and required debt service payments. As a result, there was a deficit in the Series 2006A reserve account of approximately \$390,000. Also, certain required debt service payments were not made during the prior, current, and subsequent fiscal years, resulting in events of default. The amount due has been reported in the financial statements as Due to Bondholders and reflects \$9,166,249 due for principal and \$3,101,520 due for interest. See Note 15 for additional information subsequent to fiscal year end.

During the current fiscal year, the District transferred funds from the Construction Trust Account and paid \$2,977,272 of the outstanding principal balance of the Series 2006B Bonds and also paid \$886,154 in past due interest on the Series 2006B Bonds.. In addition, \$120,000 and \$375,650 was paid for principal and interest on the Series 2006A Bonds from amount collected during the current and prior years.

Changes in long-term liability activity for the fiscal year ended September 30, 2016 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<u>Governmental activities</u>					
Bonds payable:					
Series 2006	\$ 4,940,000	\$ -	\$ 120,000	\$ 4,820,000	\$ 125,000
Total	\$ 4,940,000	\$ -	\$ 120,000	\$ 4,820,000	\$ 125,000

At September 30, 2016, the scheduled debt service requirements on the long-term debt were as follows:

Year ending September 30:	Governmental Activities		
	Principal	Interest*	Total
2017	\$ 125,000	\$ 3,836,309	\$ 3,961,309
2018	135,000	258,225	393,225
2019	140,000	250,800	390,800
2020	150,000	243,100	393,100
2021	155,000	234,850	389,850
2022-2026	925,000	1,035,375	1,960,375
2027-2031	1,220,000	749,925	1,969,925
2032-2036	1,605,000	374,825	1,979,825
2037	365,000	20,075	385,075
Total	\$ 4,820,000	\$ 7,003,484	\$ 11,823,484

\* The interest for 2016 includes \$3,101,520 of past due interest recorded as Due to Bondholders.

**NOTE 7 – DEFICIT FUND BALANCE**

The debt service fund reported a deficit fund balance of (\$11,578,530) at September 30, 2016. It is unclear how the deficit will be covered in the near term as the District has not collected most of its delinquent and unbilled debt service assessments to-date.



## **NOTE 8 – RELATED PARTY TRANSACTIONS**

The District has a Developer, Phoenix Community Developers, Inc. (“Developer”), and three major landowners (Satellite Beach Partners, LLC, Towns of Montecito Community Developers, LLC. and Mercedes Homes, Inc.) within the District. The Towns of Montecito Community Developers and Mercedes Homes, Inc. are related to the Developer. Revenues for the fiscal year ended September 30, 2016 include applicable amounts from the Developer and landowners.

In addition, the Developer and two of the major landowners (Satellite Beach Partners, LLC, and Towns of Montecito Community Developers, LLC,) failed to pay their share of assessments in prior fiscal years, resulting in significant delinquent assessments. The District initiated foreclosure proceedings for the delinquent assessments. As a result, certain debt service assessments on land owned by Satellite Beach Partners, LLC, and Towns of Montecito Community Developers, LLC were not billed in the prior or current fiscal years.

During the fiscal year ended September 30, 2009, a lawsuit was filed against the District by Satellite Beach Partners, LLC (landowner). An un-platted parcel owned by the landowner is the subject of a pending foreclosure suit brought against the District. The lawsuit brought by Satellite Beach Partners, LLC asserts fraud, breach of fiduciary duties and numerous other grounds related to the District’s foreclosure suit. The Satellite Beach Partners case and the District’s foreclosure case were consolidated for discovery and trial. National City Bank filed a counterclaim against the District in relation to the suit alleging that the District’s interest is subordinate to that of the bank and the bank sought to foreclose on its mortgage with Satellite Beach Partners. See Note 10 – Settlement Agreement for additional information.

The District’s activity is dependent on the continued involvement of the Developer and major landowners. As such, the nonpayment of assessments by the Developer and certain major landowners has resulted in the deterioration of the District’s financial condition.

## **NOTE 9 – TRI-PARTY AGREEMENTS AND SPECIAL PURPOSE ENTITY**

As a result of non-collection of assessments from the Developer and major landowners, the District did not make certain debt service payments when due, which constitutes an event of default under the applicable trust indenture. During a prior fiscal year, the District entered into an agreement with the Trustee and Montecito CDD Holding, LLC (SPE). The Trustee, on behalf of the Bondholder, created or caused to be created a SPE to own, manage, and dispose of the Property subject to delinquent Series 2006 assessments. The SPE shall acquire the rights to the delinquent property enforced through tax certificate and tax deed procedures. Under the terms of the agreement, the District will bill the SPE for operations and maintenance (O&M) assessments. However, the debt service assessments will be held in abeyance and continue to constitute a lien on the property. During the current fiscal year, \$100,725 was provided by the SPE to the District. This amount has been included in the general fund operation and maintenance assessments. See Note 10 – Settlement Agreement for additional information pertaining to the SPE.

A second Tri-Party Agreement was entered into between the District, SPE and Trustee related to completion of Phases 2C and 2D of the infrastructure project, described in Note 5. Completion of the improvements will be made using the available funds in the Acquisition and Construction account (from the District’s trust estate) and there will be no additional obligation to the District in the event that available proceeds are insufficient to pay for the construction. The construction, supervision and project management of all improvements shall be handled by the SPE. The completion of the improvements shall be determined when the District engineer issues a certificate of completion. Upon completion of the improvements, the SPE will convey the completed infrastructure to the District.

During the current fiscal year, approximately \$147,000 in additional default expenditures and \$199,000 of SPE costs were paid. See Note 15 – Subsequent Events for additional information subsequent to fiscal year end.

## **NOTE 10 – SETTLEMENT AGREEMENT**

During the prior fiscal year, the District entered into a release and settlement agreement with multiple parties, including Satellite Beach Partners, LLC (SBP), Montecito CDD Holding, LLC (SPE), and PCA-Satellite Beach Partners, LLC (PCA). PCA is the mortgage holder which mortgage constitutes a lien upon two parcels in the District – Parcel 2 and Parcel 3 which are owned by SBP. The terms of the agreement include the following SBP obligations: 1) release of all claims against the District, 2) a payment of \$500,000 to the SPE by SBP, 3) conveyance of Parcel 2 to the SPE with assignment of development rights, and 4) payment of certain closing costs. The terms of the agreement include the following PCA obligations: 1) partial release of mortgage which shall fully release Parcel 2 from the lien of the PCA mortgage, 2) release of all claims against the District, and 3) obtaining and filing a dismissal, without prejudice, of the case filed styled National City Bank vs. Satellite Beach Partners, LLC. The terms of the agreement include the following SPE obligations: 1) assignment of all of its approvals, entitlement and development rights applicable to Parcel 3 to SBP, and 2) payment of certain closing costs. The terms of the agreement include the following District obligations: 1) release of all claims against SBP, 2) release of all claims against PCA, 3) execution and delivery of joint motion to dismiss with prejudice cases against SBP, PCA and other named parties in the agreement thereby resolving certain litigation as to the imposition of special assessments and foreclosure of special assessment liens (discussed in further detail in Note 8).

SBP shall retain title to Parcel 3 and be entitled to all development rights for construction of up to 419 residential units on Parcel 3. The SPE shall obtain ownership of Parcel 2 and shall be entitled to all development rights for construction of up to 145 residential units on Parcel 2.

All District general government expenditures assessed against Parcel 3 for the period prior to October 1, 2015 are extinguished and released. Beginning on October 1, 2015, Parcel 3 will be assessed only for its pro-rata share of District's administrative expenses up to an annual maximum of \$60,000. The annual \$60,000 cap for general government expenditures shall expire upon the earlier of (i) the issuance of a certificate of occupancy for the last residential unit to be constructed on Parcel 3 as shown on the owner approved site plan for Parcel 3, or (ii) eight (8) years from the effective date.

In connection with the agreement, the District received \$479,087 from SBP for past due assessments and \$281,131 for closing costs during the prior fiscal year and \$60,000 for operation and maintenance assessments in the current fiscal year.

During the current fiscal year, the District entered into a settlement agreement with the Trustee, Towns of Montecito Community Developers, LLC ("Towns") and the Developer. In accordance with the agreement, Towns will transfer its rights, title and interest in certain unplatted parcels of land within the District to the SPE. Additionally, Towns and the Developer will pay certain past due Series 2006B assessments. Once payment is fully made, the B Bond special assessments on the property still owned by the Developer will be extinguished and cancelled. Additionally, the District, Towns and the Developer will execute a joint motion to dismiss and agreed order thereby resolving the litigation as to the imposition of special assessments and foreclosure of special assessment liens (discussed in further detail in Note 8).

## **NOTE 11 – MANAGEMENT COMPANY**

The District has contracted with a management company to perform management advisory services, which include financial and accounting advisory services. Certain employees of the management company also serve as officers (Board appointed non-voting positions) of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, and other administrative costs.

## NOTE 12 – INTERFUND TRANSFERS

Interfund transfers for the fiscal year ended September 30, 2016 were as follows:

Fund	Transfers in	Transfers out
Debt service	\$ 3,020,450	\$ -
Capital projects	-	3,020,450
Total	<u>\$ 3,020,450</u>	<u>\$ 3,020,450</u>

Transfers are used to move revenues from the fund where collection occurs to the fund where funds have been reallocated for use. During the current fiscal year, the District transferred funds from the construction account to partially pay certain past due and current debt service obligations on the Series 2006 Bonds.

## NOTE 13 – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

## NOTE 14 – COST SHARE AGREEMENT

On June 1, 2015, the Board approved a maintenance and funding agreement between the District and Montecito Master Community Association (“Association”). The agreement provides for maintenance and funding by the Association of the clubhouse amenity center and pool, as well as certain common areas. Maintenance items covered under the terms of the agreement include: aquatic maintenance of lakes, landscaping replacement, and irrigation pumps repair and maintenance. Certain service contracts will be contracted for by the Association and others by the District. In connection with the agreement, the District received \$33,157 during the current fiscal year.

## NOTE 15 – SUBSEQUENT EVENTS

### Events of Default

Subsequent to fiscal year end, certain scheduled debt service payments were due on the 2006A and 2006B Bonds. However, shortfalls in the collection of special assessments caused there to be insufficient amounts available to fund the scheduled debt service payments. As a result, the scheduled debt service payments were not made. The failure by the District to pay its debt service is considered an event of default.

### Default expenditures

Subsequent to fiscal year end, approximately \$112,000 in additional default related expenditures, including expenditures relating to the operation of the SPE. The expenditures were paid by the District from the revenue and construction accounts.

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL – GENERAL FUND  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2016**

	Original Budget	Final Budget	Actual Amounts	Variance with Budget - Positive (Negative)
<b>REVENUES</b>				
Assessments	\$ 373,971	\$ 381,286	\$ 381,286	\$ -
Interest and other revenues	26,568	39,726	39,726	-
Total revenues	<u>400,539</u>	<u>421,012</u>	<u>421,012</u>	<u>-</u>
<b>EXPENDITURES</b>				
Current:				
General government	143,971	143,971	163,375	(19,404)
Physical environment	237,018	237,018	268,201	(31,183)
Culture and recreation	85,450	185,923	83,213	102,710
Capital outlay	-	-	24,100	(24,100)
Total expenditures	<u>466,439</u>	<u>566,912</u>	<u>538,889</u>	<u>28,023</u>
Excess (deficiency) of revenues over (under) expenditures	(65,900)	(145,900)	(117,877)	28,023
<b>OTHER FINANCING SOURCES</b>				
Use of fund balance	65,900	145,900	-	(145,900)
Total other financing sources	<u>65,900</u>	<u>145,900</u>	<u>-</u>	<u>(145,900)</u>
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	<u>(117,877)</u>	<u>\$ (117,877)</u>
Fund balance - beginning			<u>259,089</u>	
Fund balance - ending			<u>\$ 141,212</u>	

See notes to required supplementary information

**MONTECITO COMMUNITY DEVELOPMENT DISTRICT  
SATELLITE BEACH, FLORIDA  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget for the General Fund. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. The general fund budget for the fiscal year ended September 30, 2016 was amended to increase revenues by \$20,473 and increase appropriations by \$100,473. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2016.

The actual general fund expenditures for the current fiscal year were lower than budgeted amounts due primarily to anticipated costs which were not incurred in the current fiscal year.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Supervisors  
Montecito Community Development District  
Satellite Beach, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Montecito Community Development District, Satellite Beach, Florida ("District") as of and for the fiscal year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our opinion thereon dated May 30, 2017, which includes explanatory paragraphs regarding the adverse opinion on the special purpose entity fund and for the governmental activities as to the departure from generally accepted accounting principles and the qualified opinion for the debt service fund and capital projects fund due to the lack of sufficient competent evidential matter and emphasis of matters paragraph.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters involving the internal control over financial reporting and compliance that we have reported to management of the District in a separate letter dated May 30, 2017.

The District's responses to the findings identified in our audit are described in the accompanying Management Letter. We did not audit the District's responses and, accordingly, we express no opinion on them.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

May 30, 2017



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE  
REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY  
RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Supervisors  
Montecito Community Development District  
Satellite Beach, Florida

We have examined Montecito Community Development District, Satellite Beach, Florida's ("District") compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2016. Management is responsible for District's compliance with those requirements. Our responsibility is to express an opinion on District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2016.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Supervisors of Montecito Community Development District, Satellite Beach, Florida and is not intended to be and should not be used by anyone other than these specified parties.

May 30, 2017





**MANAGEMENT LETTER PURSUANT TO THE RULES OF  
THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Supervisors  
Montecito Community Development District  
Satellite Beach, Florida

**Report on the Financial Statements**

We have audited the accompanying basic financial statements of Montecito Community Development District, Satellite Beach, Florida (the "District") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated May 30, 2017, which includes explanatory paragraphs regarding the adverse opinion on the special purpose entity fund and for the governmental activities as to the departure from generally accepted accounting principles and the qualified opinion for the debt service fund and capital projects fund due to the lack of sufficient competent evidential matter and emphasis of matters paragraph.

**Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

**Other Reports and Schedule**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters based on an audit of the financial statements performed in accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 30, 2017, should be considered in conjunction with this management letter.

**Purpose of this Letter**

The purpose of this letter is to comment on those matters required by Chapter 10.550 of the Rules of the Auditor General of the State of Florida. Accordingly, in connection with our audit of the financial statements of the District, as described in the first paragraph, we report the following:

- I. Current year findings and recommendations.**
- II. Status of prior year findings and recommendations.**
- III. Compliance with the Provisions of the Auditor General of the State of Florida.**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, as applicable, management, and the Board of Supervisors of the District and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank the District and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

May 30, 2017

## REPORT TO MANAGEMENT

### I. CURRENT YEAR FINDINGS AND RECOMMENDATIONS

#### **2016-01 Financial Condition Assessment:**

Observation: The District's financial conditions continue to deteriorate. The Developer and certain major landowners failed to pay a significant portion of the assessments in fiscal years 2009 – 2015 resulting in significant delinquent assessments. As a result, reserve funds were used to partially pay certain required debt service payments during the current and prior fiscal years. In addition, certain required debt service payments were not made during the prior, current, and subsequent fiscal years, resulting in events of default. The reserve requirement on the Series 2006A Bonds has not been met as a result of the financial condition of the District. Further, the debt service fund reported a deficit fund balance at the end of the fiscal year. This observation is being reported for the 8<sup>th</sup> consecutive year.

Recommendation: The District should continue taking the necessary steps to alleviate the deteriorating financial condition.

Management Response: The District and Bondholders are working to alleviate this issue through efforts to collect delinquent assessments. The District, Trustee and SPE entered into a Tri-Party agreement. The Trustee, on behalf of the Bondholder, created or caused to be created a SPE to own, manage and dispose of the property subject to the delinquent Series 2006 assessments. Under the terms of the agreement the District will bill the SPE for operations and maintenance assessments. However the debt service assessments will be held in abeyance and continue to constitute a lien on the property. The operations of the SPE will be funded from amounts on deposit in the funds and accounts comprising the Series 2006 Trust Estate and proceeds from the sale of the delinquent property. If the SPE is successful in selling the land the amount of debt service assessments to be collected by the district is uncertain at this time. During the prior fiscal year, the District entered into a release and settlement agreement with multiple parties, including Satellite Beach Partners, LLC (SBP), Montecito CDD Holding, LLC (SPE), and PCA Satellite Beach Partners, LLC (PCA). See Note 10- Settlement agreement for more information. During the current fiscal year end, the District entered into a settlement agreement with the Trustee, Towns of Montecito Community Developers, LLC ("Towns") and the Developer. In accordance with the agreement, Towns will transfer its rights, title and interest in certain unplatted parcels of land within the District to the SPE. Additionally, Towns and the Developer will pay certain past due Series 2006B assessments. Once payment is fully made, the B Bond special assessments on the property still owned by the Developer will be extinguished and cancelled. Additionally, the District, Towns and the Developer will execute a joint motion to dismiss and agreed order thereby resolving the litigation as to the imposition of special assessments and foreclosure of special assessment liens (discussed in further detail in Note 8). In connection with the settlement agreement, the District collected \$367,096 in the current fiscal year. In addition the District did not receive supporting documents for some of the default expenditures paid by the Trustee out of the Trust accounts.

## REPORT TO MANAGEMENT (Continued)

### II. PRIOR YEAR FINDINGS AND RECOMMENDATIONS

#### 2009-02, 2010-02, 2011-02, 2012-03, 2013-04, 2014-01, 2015-1 Financial Condition Assessment

**Current Status:** See finding 2016-01 above.

### III. COMPLIANCE WITH THE PROVISIONS OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Unless otherwise required to be reported in the auditor's report on compliance and internal controls, the management letter shall include, but not be limited to the following:

1. A statement as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

There were no significant findings and recommendations made in the preceding annual financial audit report for the fiscal year ended September 30, 2015, except as noted above.

2. Any recommendations to improve the local governmental entity's financial management.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported for the fiscal year ended September 30, 2016, except as noted above.

3. Noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported, for the fiscal year ended September 30, 2016, except as noted above.

4. The name or official title and legal authority of the District are disclosed in the notes to the financial statements.

5. The financial report filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes agrees with the September 30, 2016 financial audit report.

6. In connection with our audit, we determined that the District has met one or more of the financial emergency conditions described in Section 218.503 (1), Florida Statutes. The District failed to make certain scheduled debt service payments when due during the current and prior fiscal years, as a result of a lack of funds, due to the Developer and certain major landowners' failure to pay a significant portion of assessments. We applied financial condition assessment procedures pursuant to Rule 10.556(7) and determined that deteriorating financial conditions were noted. See Findings section above for additional information. It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.